

1 **Handling overheads: optimal multi-method invasive**
2 **species control**

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7 **Abstract** Invasive species are a pervasive problem worldwide and consider-
8 able resources are directed towards their control. While there are many aspects
9 to invasive species management, deciding how to allocate resources effectively
10 when removing them is critical. There are often multiple control methods avail-
11 able, each with different characteristics. For example aerial baiting has very
12 high overhead costs, while animal trapping incurs a handling time (the trap
13 must be reset after each capture). Here we examine a particular challenge that
14 managers commonly face when designing eradication programs – specifically
15 what type of control measure to rely on at different times during the eradi-
16 cation effort? We solve for optimal resource allocation strategies when there
17 are two control methods available and one has overhead costs and the other
18 has a handling time. We find that, if both controls are being used, the control
19 with overhead costs should be used only at the beginning of a project, the
20 other control should be used in the latter part of the project, and that there
21 is generally an overlap where both controls are used. This contrasts with the
22 strategies employed in many eradication projects, where ground control does
23 not begin until aerial baiting has ceased.

24 **Keywords** optimal control · overhead cost · handling time · optimal control
25 theory · ecological economics

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1 Introduction

Invasive species are responsible for considerable environmental and economic damage (Gurevitch and Padilla, 2004; Pimentel et al, 2005; Simberloff et al, 2013), and substantial resources are directed towards their control (Veitch and Clout, 2002). Although invasive species eradications can result in large conservation gains (Jones et al, 2016), resources to complete eradications are limited (McCarthy et al, 2012). As such, there is a large body of work focusing on allocating conservation resources as effectively as possible. In doing this, managers must decide how to use the different types of available control methods through time.

Multi-method control projects arise across a diverse range of systems. For example, the rabbit eradication on Macquarie Island, an Australian subantarctic island, used a combination of aerial poison baiting and canine-assisted ground hunting (Robinson and Copson, 2014; Terauds et al, 2014). The program started with aerial baiting and switched to ground hunting once a majority of the population was removed. Similar strategies also arise across invertebrate and weed control problems (Baker et al, 2017; Hodgson et al, 2014; Noble and Rose, 2013). The conventional wisdom is to use broad-scale aerial treatments during the early stages of the project, while the invasive species abundance is high. This is because these types of methods have very high overhead costs (i.e. the cost of using an aircraft), and the cost is only justified if many invasive individuals can be removed.

We focus on how the cost structure involved in implementing different control actions shapes the best way to combine different control actions during an invasive species eradication program. Some studies have considered aspects of this problem while pursuing other questions. However, none to our knowledge has focused specifically on the effects of the cost structure of different controls. Many analyses about invasive species control have focused single-species, single-control problems (Baker and Bode, 2016; Baxter et al, 2008; Chades et al, 2011; Hastings et al, 2006; Walker et al, 2015). There has also been work in designing management strategies that take into account multiple species (Bode et al, 2015; Carrasco et al, 2010; Epanchin-Niell et al, 2014; Kern et al, 2007; Lampert et al, 2014), and analyses that consider multiple

control strategies in invasive species control (Blackwood et al, 2012; Marten and Moore, 2011) and epidemiology (Fenichel and Horan, 2007; Horan et al, 2008). However, these analyses do not allocate resources dynamically between control methods for invasive species control.

While multi-method control has been somewhat overlooked in the invasive species control literature, the analogous problem in fisheries management, where multiple fishers harvest a single resource, has been studied (Armsworth et al, 2011; Cook and McGaw, 1996). A key difference between these harvesting problems and invasive species control is that the objective in a harvesting system is often to find an equilibrium solution. However, for invasive species eradication problems the transient aspect of the problem is the most interesting. That is, how to get from the current state to zero, or very low, abundance while minimising cost (Baker and Bode, 2016). Hence, in this paper we consider the problem of eradicating an invasive species population when there are two different control methods available. In particular, we examine how overhead costs on one control and a handling time on the other affects the optimal control strategy, and we solve to see how managers should dynamically alter their resource allocation to different control methods through time. We begin by treating the optimal control problem, and then we start by solving using only one control and build in complexity, by adding handling times, a second control and finally overhead costs.

2 Methods

We use an ordinary differential equation to model the abundance of the invasive species, n , through time:

$$\frac{dn}{dt} = rn \left(1 - \frac{n}{k}\right) - f_1(n, e_1) - f_2(n, e_2), \quad (1)$$

with e_1 and e_2 representing the efforts of control method one and control method two, respectively. The first term is a logistic growth term, with intrinsic growth rate r and carrying capacity k . The functions f_1 and f_2 model the rate of reduction in the abundance of the species as a function of control effort and species abundance.

Throughout this analysis, we assume that control method one has an overhead cost, while control method two incurs a handling time. Overhead costs appear when there is an additional cost to using a control method, that does not depend on the amount of effort employed. For example, during aerial baiting activities, there is a cost of hiring the aircraft that does not depend on how many hours it is used per day. Hence, there is a fixed cost (cost of hire per day) and a variable cost (cost of labour and baits). A handling time limits the total number of individuals removed per day. This models ground-based control methods such as trapping, where a certain amount of time is required to reset a trap before it can be effective again. For example, if a trap is checked

107 once per day, then any single trap cannot capture more than one individual
 108 per day. While any control method would likely have some overhead cost and
 109 handling time, we consider a situation where the overhead cost of method one
 110 is much greater than method two; and similarly, the handling time of method
 111 two is much greater than method one. Hence, we only model overhead costs
 112 on method one and handling times on method two, such that we can clearly
 113 examine the differences between these two types of control.

114 The functional form of the rate of population removal by the two methods
 115 are given by

$$f_1(n, e_1) = n \frac{\mu_1}{d_1} \log(1 + d_1 e_1) \quad (2a)$$

$$f_2(n, e_2) = \frac{\mu_2 n}{d_2 + \mu_2 h n} \log(1 + d_2 e_2), \quad (2b)$$

116 where u , d , e and h are non-negative, and a discussion of their values is given
 117 in Section 2.3. The μ_i parameters set the effectiveness of control method i , and
 118 the d_i parameters model marginal diminishing returns on control effort. Large
 119 values of d_i correspond to methods where returns diminish very quickly, while
 120 in the limit $d_i \rightarrow 0$, f_i becomes linear in e_i . We assume that control method
 121 two has a handling time, h (Holling, 1959). This formulation means that at
 122 low abundances the rate of decline of the species is proportional to abundance,
 123 while at very large abundances, the rate of decline is equal to $\log(1 + d_2 e_2)/h$.
 124 Figure 1 shows how these two control methods depend on the invasive species
 125 abundance and the level of control effort. The effectiveness of method one
 126 does not depend on the abundance, while method two is more effective when
 127 populations are small. There is no ‘correct’ functional form for diminishing
 128 returns (Baker and Bode, 2016), and we choose this formulation so that the
 129 derivative of f_i at $e_i = 0$ is finite. The factor of μ_i/d_i in f_i ensures that the
 130 rate of removal at low effort and low invasive species abundance scales with
 131 μ_i :

$$\lim_{n \rightarrow 0} \frac{1}{n} \frac{\partial f_i(n, e_i)}{\partial e_i} \Big|_{e_i=0} = \mu_i. \quad (3)$$

132 The management goal is to eradicate the invasive species at minimum cost. In
 133 our model, the invasive species abundance can only approach zero, so setting
 134 a final time condition that $n = 0$ is not appropriate. Rather, we set the final
 135 time condition to be

$$n(T) = 1. \quad (4)$$

136 This is reducing the population to a threshold level below which the popu-
 137 lation would no longer be viable. For our purposes we consider $n = 1$ to be
 138 conservative, and reducing a population below a certain threshold is a common
 139 management target (Blackwood et al, 2012). As the invasive species target is

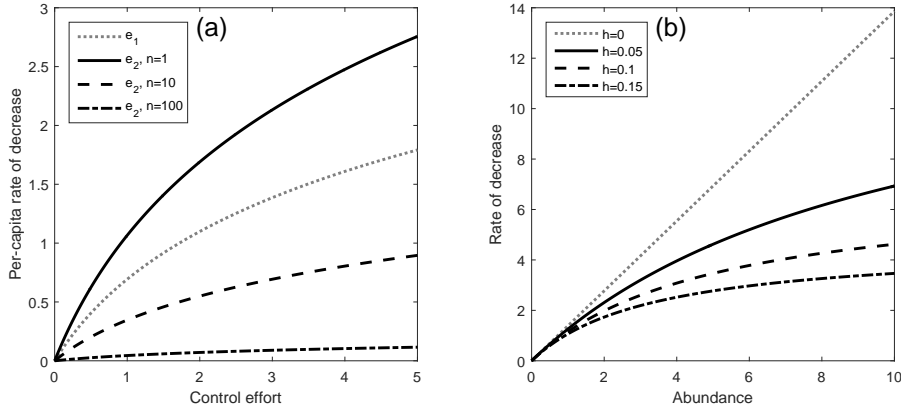


Fig. 1 (a) Per-capita rate of decrease in invasive species abundance caused by the control methods, at different starting abundance levels. The effectiveness of e_1 does not depend on the abundance, while e_2 is more effective when populations are small. (b) The rate of decline for various handling times. When $h = 0$, the rate of decline increases linearly with abundance (constant per-capita decrease). However, with $h > 0$, the rate of decreases increase with abundance, but is limited by the handling time. Parameter values are: $\mu_1 = 1$, $d_1 = 1$, $b_1 = 0$, $\mu_2 = 2$, $d_2 = 1$, $n = 10$, and $h = 0.15$, unless stated otherwise in the figure.

140 given by the a boundary condition, the objective functional is simply to min-
 141 imise the total cost:

$$J(e_1, e_2) = \int_0^T [S_1(e_1(t)) + S_2(e_2(t))]e^{-\delta t} dt, \quad (5)$$

142 where $S_i(e_i(t))$ is the spending on e_i at time t , and $e^{-\delta t}$ is economic discount-
 143 ing, at rate δ . We also require that

$$e_1(t) \geq 0 \text{ and } e_2(t) \geq 0 \quad \forall t. \quad (6)$$

144 In general, we use

$$S_1(e_1(t)) = I_{e_1 > 0} b_1 + c_1 e_1(t) \quad (7a)$$

$$S_2(e_2(t)) = c_2 e_2(t), \quad (7b)$$

145 where $I_{e_1 > 0}$ is an indicator variable that is equal to 1 when $e_1 > 0$ and 0
 146 otherwise, meaning that this cost, b_1 , is only incurred when e_1 is positive (Reed,
 147 1974; Spulber, 1982). There are issues solving optimal control problem when
 148 the objective is discontinuous. To simplify the problem, we assume that e_1 will
 149 only switch on and off once. Specifically, we assume that e_1 will be positive
 150 from $t = t_0$ until some time, t_s , and zero until $t = T$, with $0 \leq t_0 \leq t_s \leq T$ (t_0
 151 is not fixed to be zero). We then solve the optimal control problem as normal
 152 (ignoring b_1 , as objectives can be scaled by an arbitrary constant without

153 changing the solution (Lenhart and Workman, 2007)) for a range of t_0 and
 154 t_s , in increments of 0.1. We do this by setting $\mu_1 = 0$ when $t < t_0$ or $t > t_s$.
 155 We then include b_1 to calculate the true cost of each solution and choose the
 156 values of t_0 and t_s that minimises the objective.

157 2.1 Optimal control

158 When $b_1 = 0$, the first step characterising the optimal solution is to form the
 159 Hamiltonian:

$$H = [\omega n + c_1 e_1 + c_2 e_2] e^{-\delta t} + \lambda \left[rn \left(1 - \frac{n}{k} \right) - f_1(n, e_1) - f_2(n, e_2) \right], \quad (8)$$

160 where λ is the co-state variable, which satisfies the differential equation

$$\begin{aligned} \frac{d\lambda}{dt} &= -\frac{\partial H}{\partial n} = -\omega e^{-\delta t} - \lambda \left[r - \frac{2rn}{k} - \frac{\partial f_1(n, e_1)}{\partial n} - \frac{\partial f_2(n, e_2)}{\partial n} \right] \\ &= -\omega e^{-\delta t} - \lambda \left[r - \frac{2rn}{k} - \frac{\mu_1}{d_1} \log(1 + d_1 e_1) - \frac{d_2 \mu_2 \log(1 + d_2 e_2)}{(d_2 + h\mu_2 n)^2} \right], \end{aligned} \quad (9)$$

161 This equation has no initial or final time condition, and this is due to the state
 162 equation having an initial and a final time condition. The objective functional,
 163 Eq. (5), is minimised when the Hamiltonian, Eq. (8), is minimised everywhere
 164 (Lenhart and Workman, 2007). When the optimal controls are nonzero, we
 165 take the derivatives of the Hamiltonian, with respect to the controls, and set
 166 them equal to zero:

$$\frac{\partial H}{\partial e_1} = c_1 e^{-\delta t} - \lambda \frac{\partial f_1}{\partial e_1} = 0 \quad (10a)$$

$$\frac{\partial H}{\partial e_2} = c_2 e^{-\delta t} - \lambda \frac{\partial f_2}{\partial e_2} = 0. \quad (10b)$$

167 This leads to

$$e_1(t) = \frac{n\lambda\mu_1 e^{\delta t} - c_1}{c_1 d_1} \quad (11a)$$

$$e_2(t) = \frac{d_2 \mu_2 n \lambda e^{-\delta t} - c_2 d_2 - c_2 h \mu_2 n}{c_2 d_2 (d_2 + h \mu_2 n)}. \quad (11b)$$

168 To ensure that this is a minimum, we see that the second derivatives of H
 169 with respect to e_1 and e_2 must be positive when evaluated at all control pairs.
 170 Hence, solving the system of equations (1), (4), (9) and (11), gives the solution
 171 to our optimal control problem.

Eq. (10) also implies that when the optimal controls are nonzero,

$$\frac{\left(\frac{\partial f_1}{\partial e_1}\right)}{c_1} = \frac{\left(\frac{\partial f_2}{\partial e_2}\right)}{c_2} \quad (12)$$

$$\frac{\mu_1}{c_1(d_1e_1 + 1)} = \frac{d_2\mu_2}{c_2(d_2e_2 + 1)(d_2 + h\mu_2n)}. \quad (13)$$

Eq. (12) is a statement about marginal benefits and costs. Here, the marginal benefits are the increase the rate of a decline due to an increase in control effort, and the marginal costs are simply c_1 and c_2 . It says that, whenever there exists an internal solution (i.e. $e_1 > 0, e_2 > 0$), the ratio of marginal benefits and costs of each action must be equalised. As the magnitude of control effort increases the ratio of the marginal benefits and costs decreases. The exact level of effort is determined by the adjoint, λ . Solutions where one of the controls is switched off for all or part of the time occur when the ratio of marginal benefits and costs of one method is unable to match that of the other. When this occurs clearly depends on the parameter values, but it also depends on λ and the population size n . Due to handling times, the marginal benefits of e_2 increase as the n decreases.

2.2 Numerical solution

We solve the system of equations, Eqs (1), (9), (4) and (11) using boundary value problem software in MATLAB (bvp4c). Some combinations of parameters could not be solved from arbitrary initial guesses. In these cases we used continuation. That is, we started with a set of parameters that we were able to solve. We then used that solution as the initial guess for a nearby set of parameters, and we repeated this process until we arrived at a solution for our target parameter set.

2.3 Parameter choices

Our primary focus in the paper is on the role of overhead costs on one control variable when compared to handling time limitations on the other. We chose values for the key parameters governing the size of these cost terms to ensure the relative variation was appropriately captured. Specifically we assumed that the units of effort to be the number of (full time equivalent) people working on the project at any given time. As such, we set the cost, c_1 and c_2 , to both be USD\$50,000. Eradications typically cost between USD\$200,000 and USD\$2,000,000 (Holmes et al, 2015), and aircraft hire is often around 35% of the total project cost. Therefore we consider three values of b_1 : USD\$70,000, USD\$300,000 and USD\$700,000. Other parameters were chosen to be more indicative of a government program focused on eradicating a population of a

fast-growing species on a small to medium sized island. Specifically, we assumed a 3% discount rate, a continuous time intrinsic rate of increase of $r=1$, and a total population size of 1000. We use a time horizon of $T = 2$.

There are no clear values to choose for the remaining parameters, and the aim in this paper is to explore how the optimal solution is affected by the control function parameters. Hence, we explore how different solutions arise from different parameter choices. We assume that both control methods should be used for at least part of the project. As the handling time reduces the efficacy of method two, we always choose $\mu_2 \geq \mu_1$, and specific parameter values are given throughout the results. It would be possible to conduct experiments to determine these control parameters. Though, multiple trials would need to be conducted, with varying effort and at locations with different abundances, to get good estimates of μ_2 , d_2 and h concurrently. Additionally, it is important to know how much altering parameters changes the optimal solution, as the best management strategy can be robust to changes in parameter values (Baker et al, 2016; Li et al, 2017).

3 Results

We initially solve for the optimal solution with a single control (control 2) where there is a handling time and there are no overhead costs (Figure 2). With no handling time, the control effort increases monotonically through time, which is expected from previous work (Baker and Bode, 2016). This is because as the population decreases, the amount of effort to reduce an individual increases and the growth rate is highest at small populations. However, introducing handling time causes the control effort to peak near $t = 1$. This internal peak arose whenever handling time was positive, and the shape of the optimal control is remarkably similar when handling time was positive.

Next, we solved using both control methods, but without overhead costs (Figure 3). The addition of a second control means that e_2 is no longer always used throughout the whole time period, rather, as the handling time increases, it is only used in the latter part of the project. This is the time when the small invasive species population means that it can attain a high per-capita removal rate. This causes a matching change in the shape of e_1 . In each solution, e_1 has an internal maximum, and the larger the handling time, the later this maximum occurs. This is because with high handling times, e_2 starts to take over later, meaning that e_1 must be used predominantly for longer.

Finally, we solved the optimal control problem with overhead costs on control one and with a handling time in control two (Figure 4). In this case we get a big qualitative shift in the optimal solution. We find that e_1 does not only decline in the latter stages of the project, provided that the overhead cost is large enough, e_1 can switch off entirely. The presence of overhead costs puts pressure on control method one to be used for a short time at high intensity. Balancing this is the effect of diminishing marginal returns on control effort, meaning that the control effort only gets very large (and for a short time

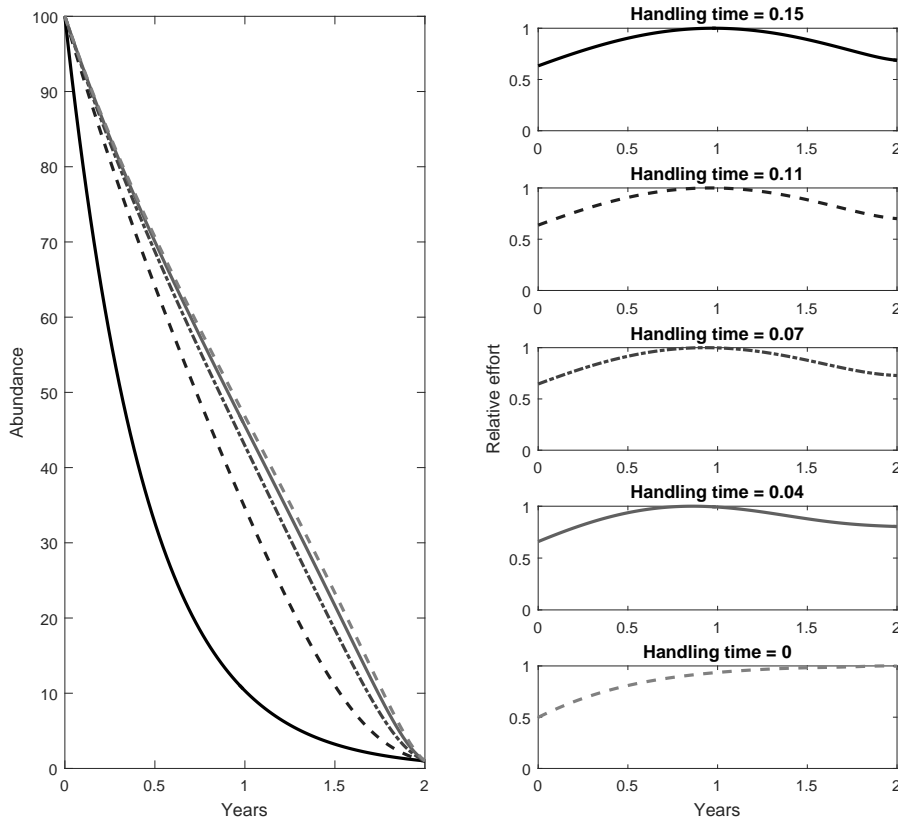


Fig. 2 The optimal control using only e_2 with varying handling time, h . The invasive species abundance for each solution is given in the left plot and the corresponding optimal solutions, with matching line style, are in the right panels. In each plot, the effort is scaled such that the maximum of each solution is 1 to clearly illustrate how the shape of the optimal control changes with h . With handling time the control effort has an internal peak, while with no handling time, the control effort increases monotonically. Parameter values are: $n(0) = 1,000$, $r = 1$, $k = 1,000$, $\mu_2 = 5$, $d_2 = 2$, $c_2 = 50,000$, and $\delta = 0.03$.

248 period) when the overhead costs become very high. Control method one is
 249 used at the beginning because control method one is most effective when the
 250 population is large. Control method one switches off once the marginal benefits
 251 versus marginal costs of method two is always better than method one (see
 252 Eqs. (12) and (13)). Using control method one for only part of the project
 253 results in lower costs compared to the optimal resource allocation if control
 254 one were available for the entire project. In the case where $b_1 = 300,000$, the
 255 saving is 9% and for $b_1 = 700,000$, the saving is 22%.

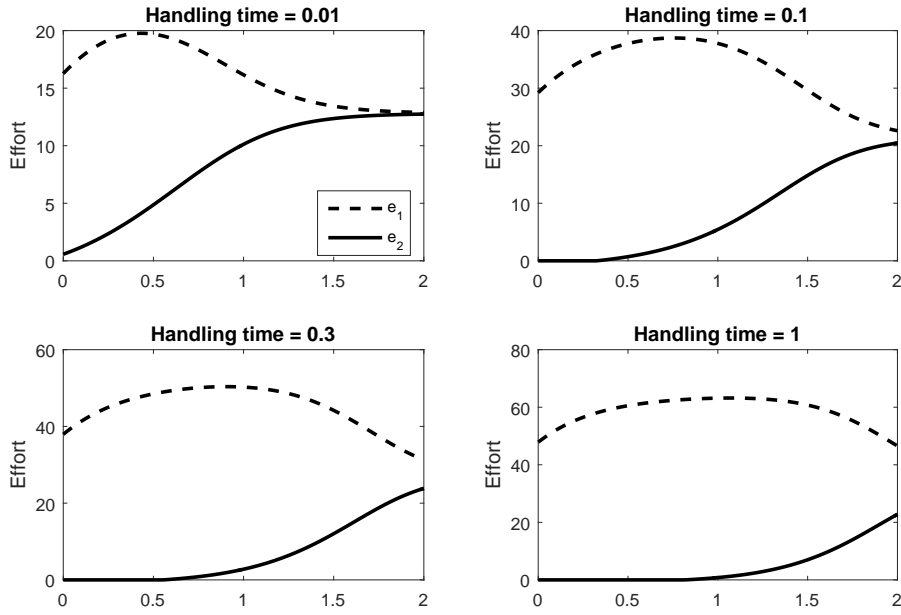


Fig. 3 The optimal allocation between two controls when there is no overhead costs $b_1 = 0$ and for varying handling time, h . As the handling time increases, e_2 is used less throughout the project and its use is restricted to the end. Parameter values are: $n(0) = 1000$, $r = 1$, $k = 1000$, $\mu_1 = 1$, $d_1 = 1$, $b_1 = 0$, $c_1 = 50,000$, $\mu_2 = 1$, $d_2 = 1$, $c_2 = 50,000$, and $\delta = 0.03$.

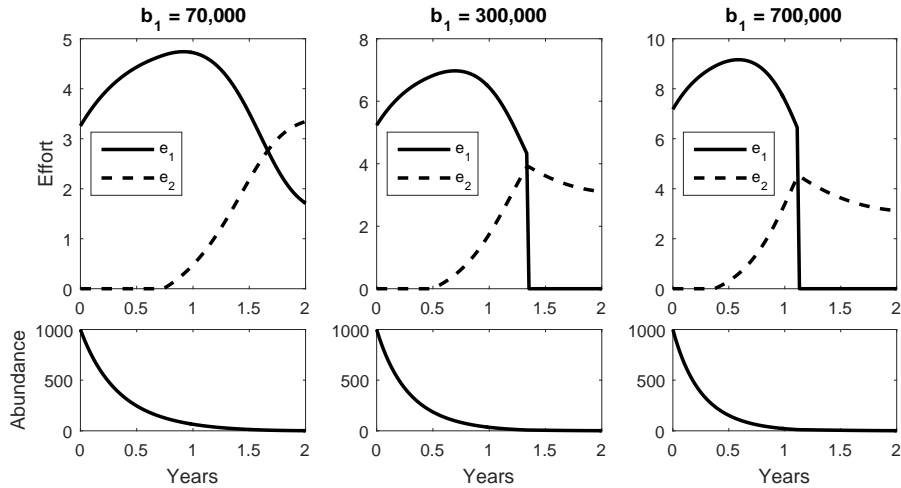


Fig. 4 The optimal allocation between two controls with handling time in e_2 and increasing overhead costs for e_1 . In each case, e_2 is positive throughout the entire project, while e_1 is only positive at the beginning. The higher the overhead costs, the shorter time window that $e_1 > 0$. Parameter values are: $n(0) = 1,000$, $r = 1$, $k = 1,000$, $\mu_1 = 3$, $d_1 = 2$, $c_1 = 50,000$, $h = 0.05$, $\mu_2 = 60$, $d_2 = 2$, $c_2 = 50,000$, and $\delta = 0.03$.

4 Discussion

We find that the shape of the optimal solution depends on the presence of overhead costs, whether handling times are present, and the number of control methods available. Similar work without handling times has suggested that control effort should increase throughout a project when only one control method used (Baker and Bode, 2016). However, we find that introducing handling time changes this, and that, even with a small handling time, the optimal solution changes to peak near the middle of the project. This also leads to a change in the decline of the invasive species. With a handling time, the invasive species declines much more quickly at start of the project and slower at the end of the project, compared to the case without a handling time. While we focused on overhead costs and handling times, there are other interesting aspects to this problem, in particular how the species growth rate and diminishing marginal returns parameter affect the optimal solution, and these interactions are discussed in Baker and Bode (2016).

When a second control without a handling time is added, we find that the optimal solution shifts such that control method two no longer has an internal peak, rather it increases throughout. However, when we added an overhead cost to this method, we found that method one should be used from the start and for potentially only part of the project, while method two is not used immediately. Though, we note that control method two is started while method one is still in use. This result (that there is a period of overlap when both methods should be deployed) is particularly interesting because it is common for eradication projects to begin with broad-scale aerial control, which is followed by ground based control (Algar et al, 2002; Kessler, 2002; Mowbray, 2002; Macdonald and Leaman, 2002; Veitch, 2002). These results indicate that the ground based control should start while the broad scale control is ongoing, and this has occasionally been implemented on-ground (McClelland, 2002).

There are a range of other aspects to invasive species control that we did not treat here. Our analysis focused on controlling a single species, but, the removal of an invasive species often has an impact on other species present in the ecosystem (Doherty et al, 2015). For example, in some situations, control problems should be formulated with endemic species in the objective to ensure that the strategy will not only remove the invasive species, but also benefit the ecosystem (Bode et al, 2015). Our model is purely temporal and is best suited to island control projects. However, the underlying concepts about allocating resources between different control methods should carry over to more general spatial cases (Baker, 2016). Related problems include decisions about when to begin controlling a spreading invader (Sims and Finnoff, 2013; Sims et al, 2016), allocating funds towards quarantine (Moore et al, 2010; Rout et al, 2011, 2014) and allocating effort towards detecting species (Epanchin-Niell et al, 2012; Hauser and McCarthy, 2009; Mehta et al, 2007; Morrison et al, 2007; Ramsey et al, 2011; Regan et al, 2011). In general, each of these different aspects can have multiple methods, and, as our work has shown, deciding how to allocate resources between them is complicated because the optimal tem-

poral allocation for a certain method depends both on its own characteristics (e.g., its cost structure) and what other methods are available.

Invasive species control projects are expensive and high profile (Holmes et al, 2015), and it is important to allocate resources carefully throughout a project. When multiple control methods are being used, cost-effective resource allocation relies on a strong understanding of the costs and benefits of each method. This is complicated as these will change throughout a project as the invasive species population changes. Mathematical modelling and optimisation is a good way to deal with this complexity and identify optimal strategies (Armsworth and Roughgarden, 2001). In our analyses, knowing when to cease using the method with large overheads is vital, and getting it right can lead to large savings. Despite the potential benefits, we are not aware of invasive species management projects that have explicitly incorporated this type of analysis when determining the allocation of multiple control methods. There is a strong push for conservation decision-making to be open and transparent (Blomquist et al, 2010; Donlan et al, 2014; Gregory and Long, 2009), and mathematical solutions and analysis should be a part of it.

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